

Message Text

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ACTION NEA-12

INFO OCT-01 IO-12 ADP-00 CIAE-00 INR-10 JUSE-00 NSAE-00

RSC-01 SNM-02 SY-10 TRSE-00 USIA-12 NSC-10 SCI-06

OMB-01 SS-15 AID-20 EUR-25 ABF-01 EB-11 AGR-20 RSR-01

L-03 /173 W

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R 261220 Z APR 73

FM AMEMBASSY KABUL

TO SECSTATE WASHDC 2998

INFO USMISSION GENEVA

AMEMBASSY ANKARA

AMEMBASSY BONN

AMEMBASSY TEHRAN

BNDD WASHDC

USMISSION USUN NY

C O N F I D E N T I A L SECTION 1 OF 2 KABUL 3073

E. O. 11652: GDS

TAGS: SNAR, AF, UN

SUBJ: UN NARCOTICS CONTROL PROGRAM FOR AFGHANISTAN

REF: (A) KABUL 2346 (B) STATE 77295

SUMMARY: UN/ FAO TEAM HAS COMPLETED SUCCESSFUL ALMOST TWO- WEEK
STAY IN KABUL. INDIVIDUAL TEAM MEMBERS MET WITH RGA OFFICIALS IN
MINISTRIES OF JUSTICE, INTERIOR, FOREIGN AFFAIRS, AGRICULTURE
AND GEMAN AND US EMBASSIES, INCLUDING BNDD. AMBASSADOR SCHURMANN
MET ALONE WITH PRIME MINISTER SHAFIQ ON EVENING APRIL 17
TEAM' S REPORT ON THIS VISIT, WHICH INCLUDES COMMITMENT OF
\$453,360, NOW IN FINAL PROCESSING. REVISIONS OF UN/ FAO DRAFT
REPORT HAVE BEEN AGREED TO AND BEING CARRIED BACK TO GENEVA
FOR FINAL ACTION. TEAM MEMBERS CONSULTED INFORMALLY WITH VARIOUS
MISSION MEMBERS THROUGHOUT THEIR STAY; ENTIRE TEAM MET WITH
AMBASSADOR AND MISSION NARCOTICS COMMITTEE APRIL 16; AND
AMBASSADOR HOSTED LUNCHEON IN TEAM' S HONOR APRIL 18. ALL TEAM
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MEMBERS REPEATEDLY EXPRESSED INTENTION MAINTAIN CLOSEST POSSIBLE
LIAISON WITH US OFFICIALS. RGA AND UN TEAM BOTH SEEM WELL
SATISFIED WITH RESULTS. END SUMMARY.

1. FROM VARIOUS CONTACTS DURING VISIT, FOLLOWING UN TEAM OBSERVATIONS CONCERNING AFGHAN SITUATION EMERGED. COMPLETE AGREEMENT WITH RGA AND UNDP RESREP FOR ESTABLISHMENT UN NARCOTICS COORDINATOR AT UNDP HEADQUARTERS HERE. ALTHOUGH RGA HAD STRONG PREFERENCE THAT M. C. MANBY BE UN COORDINATOR, HE PROVED TO BE UNAVAILABLE. ACCORDING TO GHAUS, RGA HAS NOW CONCURRED IN DESIGNATION OF MICHAEL DAVIES, NEW MEMBER OF UN CAST OF CHARACTERS WHOM AFGHANS WILL HAVE TO GET TO KNOW, BUT WHO MADE FAVORABLE IMPRESSION ON US DURING VISIT. IT CLEAR, ACCORDING MICUTA AND OTHER MEMBERS OF UN TEAM, THAT RGA PRIMARILY CONCERNED WITH NITTY-GRITTY OF AMOUNT OF MONEY TO BE MADE AVAILABLE, EQUIPMENT, TRAINING, ETC. TEAM RETURNING TO GENEVA TO DRAW UP WHAT THEY HAVE CHARACTERIZED AS "SHOPPING LIST" WHICH WILL BE SENT TO GOVERNMENTS WHO HAVE GIVEN PRELIMINARY INDICATIONS WILLINGNESS TO PARTICIPATE IN COORDINATING GROUP, IN ORDER THAT LISTS MIGHT BE STUDIED IN TIME FOR MEETING OF COORDINATING GROUP IN GENEVA. MICUTA SAID CURRENT WORK COULD BE CHARACTERIZED AS "PRE-PROJECT ACTIVITY", WHICH WILL CONTINUE UNTIL GENEVA MEETING AND THEN BE INCORPORATED INTO OVERALL AGREED PROGRAM WITH RGA AT SUBSEQUENT NEGOTIATIONS IN KABUL.

2. GREENSHIELDS, AT MEETING AND SUBSEQUENTLY, SUPPORTED GENERAL OBJECTIVES AND PROPOSALS REGARDING AGRICULTURAL AND ECONOMIC DEVELOPMENT, BUT CONTINUED BOGGLE AT IDEA THAT "\$50 TO \$100 MILLION ROAD" NEEDED IN BADAKSHAN. WE BELIEVE DETAILED DISCUSSIONS WITH GREENSHIELDS BY AID AND EMBASSY OFFICERS FINALLY CONVINCED HIM THAT "SUPER HIGHWAY" NOT RPT NOT WHAT WE OR AFGHANS HAVE IN MIND. WE ALSO URGED HIM TO OBTAIN VIEWS DANISH HIGHWAY CONSULTING FIRM, KAMPSAX, WHO HAVE BEEN WORKING ON HIGHWAY CLASSIFICATION AND MAINTENANCE PROJECT UNDER UN-IDA PROJECT HERE. GREENSHIELDS INDICATED ALSO THERE WAS NEED FOR ESTABLISHMENT OF WHAT HE CHARACTERIZED AS "HUNDRED THOUSAND DOLLAR REVOLVING FUND" FOR ACQUISITION AND SUPPLY TO FARMERS OF SEEDS, PUMPS FERTILIZER, ETC., WHICH WOULD BE PAID BACK BY FARMERS WHEN PRODUCTS MARKETED. HE ALSO CALLED FOR "CIVIL WORKS PROGRAM BUDGET" TO FINANCE MINOR CIVIL WORKS TOTALLING SOME \$150,000. SAID THAT THIS COULD BE UN INPUT WHICH WOULD COVER HIRE OF

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EQUIPMENT AVAILABLE IN COUNTRY AND SOME NECESSARY IMPORTS. HE ADDED THAT THIS PROGRAM WOULD REQUIRE ASSIGNMENT OF PERSONNEL TO PROVIDE ENGINEERING COST ESTIMATES AND SIMILAR TECHNICAL INPUTS. HE CONCURRED THAT A FOOD FOR WORK COMPONENT WOULD BE USEFUL. GREENSHIELDS ALSO SAID THAT PROGRAM WOULD REQUIRE TWO-MAN AGRICULTURAL TEAM OF ONE AGRONOMIST AND ON HORTOCULTURIST. (HE HAS MADE PRELIMINARY OVERTURES TO AT LEAST ONE MEMBER OF USAID AGRICULTURAL TEAM WHOSE ASSIGNMENT HERE WILL SHORTLY TERMINATE.) IN REPEATED DISCUSSIONS WITH GREENSHIELDS, WE RAISED QUESTION OF POSSIBLE SOVIET FINANCING ROAD FOR BADAKSHAN AND SUGGESTED TEAM TALK WITH SOVIET AMBASSADOR HERE OR BE RAISED WITH SOVIETS IN GENEVA.

3. GREENSHIELDS ALSO INDICATED THAT MFA HAD INDICATED THAT AERIAL PHOTOGRAPHY PROPOSAL WOULD BE DIFFICULT BECAUSE OF NECESSITY FLY NEAR SOVIET BORDER. EMBASSY OFFICERS, DRAWING UPON EXPERIENCE USAID CONTRACT TEAM CONDUCTING AERIAL PHOTOGRAPHY IN CONNECTION WITH DEMOGRAPHIC SURVEY, GAVE FULL EXPLANATION HOW THIS COULD BE ARRANGED, OFFERED ALL ADVICE AND ASSISTANCE, AND PRESSED UN TEAM TO TRY TO INITIATE AERIAL PHOTOGRAPHY IMMEDIATELY. UNFORTUNATELY, HOWEVER, UN TEAM SAID THEY SAW NO REAL PROSPECT OF IMPLEMENTING AERIAL PHOTOGRAPHY FOR MORE THAN PERHAPS A SMALL "PILOT RUN" THIS GROWING SEASON AND WE DO NOT SEE ANY SIGNS THAT EVEN THIS BEGINNING WILL BE ACCOMPLISHED. (AS WE HAD EARLIER FEARED AND PREDICTED; SEE KABUL 1300, PARA SIX.) (COMMENT: IN CONVERSATION EVENING APRIL 17 WITH SAMAD GHASUS, EMBOFF LEARNED THAT GHASUS WAS APPARENT SOURCE OF EXPRESSION DIFFICULTIES WITH REGARD TO FLYING. EMBOFF EXPLAINED TO GHASUS HOW AID CONTRACTOR HAD DONE SIMILAR WORK THIS YEAR USING AFGHAN INTERNAL AIRLINE, BAKHTAR, WHICH HAS PILOT TRAINED FOR SUCH WORK, AIRCRAFT PROPERLY MODIFIED FOR PHOTOGRAPHIC EQUIPMENT, AND AVAILABILITY IN AFGHAN CARTOGRAPHIC INSTITUTE OF CAMERAS AND TECHNICAL EXPERTISE TO PERFORM THESE TASKS. EMBOFF ALSO POINTED OUT RGA MINISTER OF DEFENSE HAS LIAISON OFFICER ASSIGNED TO RGA MINISTRY OF MINES AND INDUSTRIES, PARENT ORGANIZATION ACI, WHO HAS RESPONSIBILITIES ASSURING SECURITY INTEGRITY OF AFGHAN INTERESTS IN CONNECTION WITH DEMOGRAPHIC SURVEY. GHASUS WAS STARTLED TO LEARN THAT THIS WORK COULD BE DONE IN THESE TERMS AND DID NOT REQUIRE EMPLOYMENT FOREIGN TECHNICAL FIRM.)

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4. MANBY SAID HE PLEASED WITH SOME ENFORCEMENT DEVELOPMENTS SINCE LAST VISIT, ESPECIALLY EXISTENCE OF NEW POLICE LAW, ADDING THAT SUCH ACTION DEMONSTRATED AFGHAN COMMITMENT. HE EXPRESSED DISMAY,

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R 261220 Z APR 73
FM AMEMBASSY KABUL
TO SECSTATE WASHDC 2999
INFO USMISSION GENEVA
AMEMBASSY ANKIRA
AMEMBASSY BONN
AMEMBASSY TEHRAN
BNDD WASHDC
USMISSION USUN NY

C O N F I D E N T I A L SECTION 2 OF 2 KABUL 3073

HOWEVER, WITH DRAFT NARCOTICS LAW WHICH HE CHARACTERIZED AS "SIMPLY A BAD PIECE OF WORK". HE AND NOLL BOTH COMMENTED THAT LAW WAS DRAFTED IN TERMS OF PERMITTING SOME LICIT PRODUCTION AND CONTROLLED COMMERCIAL ACTIVITY IN PRODUCTION OF OPIUM PRODUCTS, WHICH IS COMPLETELY CONTRARY TO UN AND OTHERS' VIEWS. WE POINTED OUT THAT EXISTENCE OF DRAFT LAW DESPITE ITS TOTAL UNACCEPTABILITY AT LEAST GAVE OPPORTUNITY TO WORK WITH CONCRETE DOCUMENT RATHER THAN BE IN POSITION OF URGING THAT RGA "DO SOMETHING". AS RESULT MANBY AND NOLL DISMAY, RGA HAS GLADLY AND WITH ALACRITY AGREED TO NOLL'S REWRITING ENTIRE LAW. NOLL HAS UNDERTAKEN TO DO THIS AND WILL RETURN TO KABUL PRIOR TO END OF MAY WITH NEW DRAFT LAW. BOTH GHASUS AND DEPMINJUS ZHOUAND HAVE ASSURE UN TEAM AND US THAT THE ESSENTIAL RECASTING OF DRAFT LAW "WILL BE NO PROBLEM".

5. MANBY ALSO UNHAPPY WITH WHAT HE CHARACTERIZED AS "GROWING FRAGMENTATION OF ENFORCEMENT OF ACTIVITIES WITH REGARD TO NARCOTICS". HE SAID THAT WHEN HE LEFT HERE PREVIOUSLY IT WAS CONFIDENTIAL

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HIS UNDERSTANDING THAT UN RECOMMENDATION FOR CREATION OF SPECIAL NARCOTICS SECTION IN CRIMINAL INVESTIGATION DIVISION OF MINISTRY OF INTERIOR POLICE HAD BEEN ACCEPTED. HE SAID THAT HE HAS LEARNED ON HIS RETURN THAT THE RESPONSIBILITY FOR NARCOTICS INVESTIGATION HAD BEEN TAKEN AWAY FROM THE CRIMINAL INVESTIGATION DIVISION AND FRAGMENTED IN THREE UNCOORDINATED ELEMENTS IN THE MINISTRY OF INTERIOR. IN ADDITION, THERE IS A VERY ACTIVE GENERAL INVESTIGATIVE GROUP IN MINISTRY OF JUSTICE (I. E., 5-MAN UNIT UNDER ASST ATTORNEY GENERAL) WHICH HAS BEEN WORKING CLOSELY WITH BNDD ON SOME NARCOTICS CASES. HE SAID SUCH FRAGMENTED POLICE INVESTIGATIVE ORGANIZATIONS ARE OFTEN INEFFECTIVE EVEN IN HIGHLY DEVELOPED COUNTRIES. HE WOULD STRONGLY PREFER SEEING RGA EFFORT PUT BEHIND CRIMINAL INVESTIGATION DIVISION IN MINISTRY OF INTERIOR. AMBASSADOR AND BNDD SAIC BURKE AGREED IN THEORY WITH MANBY ANALYSIS, BUT POINTED OUT THAT RGA DECISION THUS FAR WAS TO DEVELOP SOME MINJUS CAPABILITY IN PARALLEL WITH MININT POLICE, A DECISION CONSISTENT WITH AFGHAN CONSTITUTIONAL FRAMEWORK. THEY ADDED THAT ACTIVIST GROUP IN MINJUS AT PRESENT MUCH LESS VULNERABLE TO CORRUPTION AND IT HAD PRODUCED RESULTS IN SEIZURES

AND PROSECUTIONS. SINCE USG INTERESTED IN EARLY RESULTS, AS WELL AS LONG- TERM INSTITUTION- BUILDING, WE PREFER TO LEND SOME ENCOURAGEMENT NOW TO JUSTICE ACTIVITIES WITHOUT FORECLOSING POSSIBLE AMALGAMATION OF ALL NARCOTICS INVESTIGATIVE WORK UNDER POLICE AT LATER DATE, IF AFGHAN GOVERNMENT DECIDED PLACE ALL RESPONSIBILITY UNDER CID. (SHOULD BE UNDERSCORED THAT AS HE LEFT MANBY' S OVER ALL ASSESSMENT OF AFGHAN POLICE CAPABILITY AND POTENTIAL WAS EXTREMELY NEGATIVE.) AMBASSADOR STRESSED HIS CONTINUED SUPPORT FOR FRG EFFORTS TO CREATE TRULY EFFECTIVE POLICE FORCE IN MININT, ALTHOUGH WE COULD NOT IGNORE EFFECTIVENESS OF MINJUS PROGRAM. HE URGED THAT ALL PARTIES CONCERNED MAINTAIN FLEXIBILITY WHILE WORKING TOWARD COMMON OBJECTIVE.

6. IN INFORMAL MEETING WITH TEAM MEMBERS APRIL 18 JUST PRIOR THEIR DEPARTURE, OBVIOUS THAT SCHURMANN DEPARTING WITH HIGH HOPES THAT AFGHANS DOING THEIR BEST. HIS EXPECTATIONS WERE BUOYED BY HIS MEETING WITH PM SHAFIQ DURING WHICH PM INFORMED HIM THAT FORMER KABUL UNIVERSITY RECTOR BAHA, WHO CURRENTLY ASSIGNED TO PRIME MINISTRY AS SPECIAL ASSISTANT TO PM PARTICULARLY CHARGED WITH RESPONSIBIOITY FOR INTERIM LEADERSHIP OF PROVINCIAL DEVELOPMENT, WOULD BE ASSIGNED AS AFGHAN NARCOTICS COORDINATOR AND RELIEVED OF ALL OTHER RESPONSIBILITIES. WE BELIEVE BAHA
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EXCELLENT CHOICE. BAHA WILL REMAIN IN PRIME MINISTRY AND, THEREFORE, WILL REQUIRE ASSIGNMENT OF ASSISTANT OR DEPUTY WHO WILL WORK CLOSELY WITH UN COORDINATOR DAVIES.

7. INTERIM AGREEMENT SIGNED BY RGA AND UN CALLS FOR UNFDHC CONTRIBUTION OF \$453,360, WHICH WE UNDERSTAND EXCEEDS SCHURMANN' S AND MICUTA' S AUTHORITY. WE STRONGLY URGE USG SUPP

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 07 MAY 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 26 APR 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: n/a
From: KABUL
Handling Restrictions: n/a
Image Path:
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Locator: TEXT ON-LINE
Office: ACTION NEA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: (A) KABUL 2346 (B) STATE 77295
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 26 JUL 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <26-Jul-2001 by kellerpr>; APPROVED <10-Sep-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> srp 980209
Subject: UN NARCOTICS CONTROL PROGRAM FOR AFGHANISTAN
TAGS: SNAR, AF, UN
To: STATE INFO GENEVA
ANKARA
BONN
TEHRAN
BNDD
USUN NY
Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005